



Hillsborough County: HC/CPA 22-02 - Intergovernmental Coordination Section Update

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Application Type	Publicly Initiated Text Amendment
Attachments	Draft updated Intergovernmental Coordination section of the <i>Future of Hillsborough County: Comprehensive Plan for Unincorporated Hillsborough County</i> .

1. Proposed Text Amendment

Planning Commission staff initiated this text amendment to update the Intergovernmental Coordination Element of the *Future of Hillsborough County: Comprehensive Plan for Unincorporated Hillsborough County* on January 1, 2022. This effort was deemed to be needed as this section (Element) was last updated in 2008. The Intergovernmental Coordination section sets forth the means and structure to coordinate the activities and responsibilities of local governments and other agencies that are tasked to serve our residents and meet the long-range vision of Hillsborough County.

2. Applicable Comprehensive Plan Policies and Criteria

See attached draft Intergovernmental Coordination section of the *Future of Hillsborough County: Comprehensive Plan for Unincorporated Hillsborough County*. New text is underlined, and deleted text is stricken-through, which is shown in its entirety under Section 4.

3. Staff Analysis

The attached draft section for Intergovernmental Coordination is not meant to be exhaustive in its breadth of topics, but to provide an over-arching framework to ensure planning activities and other responsibilities of local government are being coordinated to the benefit of the residents of Hillsborough County. To this end, below is a summary of the major revisions made to this section:

- *Updated and streamlined sub-sections related to the Introduction, Inventory and Analysis, and Future Needs and Alternatives. The background text that comprises these sub-sections are not proposed to be adopted by the Hillsborough County Board of County Commissioners.*
- *Created several new policies and revised others to promote and establish coordination mechanisms that will assist in the future evaluation and implementation of the goals noted in the Future of Hillsborough County: Comprehensive Plan for Unincorporated Hillsborough County.*

- *Modified policies to improve the coordination and review of development impacts, including those that cross jurisdictional boundaries such as those with the Cities of Tampa, Plant City and Temple Terrace. Of note, Policy 1.2.7 promotes the establishment of joint planning areas between these three municipalities and Hillsborough County.*
- *Edited polices related to the coordination of environmental and infrastructure planning in Hillsborough County. Of note, Policy 1.3.7 has been proposed to acknowledge that Hillsborough County will maintain its membership and participate in the planning and development of adequate and sustainable local drinking water supplies as a member of Tampa Bay Water.*
- *Made minor edits and moved to a more logical location those policies related to the coordination of planning and programing of public education facilities in Hillsborough County.*
- *Updated policies associated with the coordination of planning activities between Hillsborough County and those of the Hillsborough County Transportation Planning Organization and Hillsborough County City-County Planning Commission.*
- *Due to its infrequent meeting schedule and its past role being addressed through other means, removed references to the Council of Governments.*
- *Redefined policies related to the coordination of social services from the limited scope of serving “economically disadvantaged groups” to the broader term of “underserved communities” in Hillsborough County. Also, updated and moved several policies into this section from the Economically Disadvantaged Groups Element.*
- *Included minimal edits to the coordination of public services and the conflict resolution process that provides guidance, in part, on how to resolve interjurisdictional disputes affecting Hillsborough County.*
- *Finally, created a new objective and related supporting polices to coordinate planning activities that promote sustainable and resilient communities throughout Hillsborough County.*

It should be noted, there are a few additional intergovernmental coordination policies that are more appropriately located in other sections of the *Future of Hillsborough County: Comprehensive Plan for Unincorporated Hillsborough County*. For example, polices related to the coordination of mobility planning issues are, in part, located in the Transportation Element. In conclusion, this draft language was finalized during several joint working sessions between Hillsborough County and Planning Commission staffs in late 2021 and early 2022.

4. Attachment



Future of Hillsborough

Comprehensive Plan for

Unincorporated

Hillsborough County

Florida

INTERGOVERNMENTAL

COORDINATION

~~As Amended by the Hillsborough County Board of County Commissioners June 5, 2008 (Ordinance 08-13)~~

~~Department of Community Affairs Notice of Intent to Find Comprehensive Plan Amendments in Compliance published August 4, 2008 (DCA PA No. 08-1ER-NOI-2901-(A)-(1))~~

~~August 26, 2008 Effective Date~~

Hillsborough County Intergovernmental Coordination

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Section IV has been adopted by the Board of County Commissioners as required by Part II, Chapter 163, Florida Statutes. ~~The remainder of the element contains background information. All definitions applicable to this element can be found in a separate Definitions Section.~~

I. INTRODUCTION

The purpose of ~~the Intergovernmental Coordination Element~~, pursuant to Section 163.3177(6)(h), F.S., is to identify:

~~identify and resolve incompatible goals, objectives and policies and development proposed in local government comprehensive plans and to determine and respond to the needs for coordination processes and procedures with adjacent local governments, and regional and state agencies“...principles and guidelines to be used in coordinating the adopted comprehensive plan with the plans of school boards, regional water supply authorities, and other units of local government...”~~-(Section 163.3177(6)(h), FS; Rule 9J-5.015, FAC)

~~This Element provides the management basis for the entire comprehensive plan. To this end, this document~~Section sets forth the mechanisms by which to coordinates the activities and responsibilities of local governments, agencies and departments within Hillsborough County and the Tampa Bay region. It also establishes committees and sets policies direction that identifies and places responsibility and authority where it is they are needed to accomplish tasks that meet the vision of Hillsborough County. The Element does not "plan" as much as it "manages".

~~Intergovernmental coordination is not a new topic—legislation covering the topic dates from 1969. The State Constitution, in Article VII, Section 10(d), provides for governments and agencies, using their taxing powers individually or together, which may own or finance the construction of electric power plants or transmission facilities with another association, corporation, partnership or person. Two ideas are at work here. One is interlocal cooperation. The other is joint public/private ventures. Both are useful concepts for achieving objectives and goals of the Comprehensive Plan.~~

~~Chapter 163, FS is entitled “Intergovernmental Programs.” The first section is known as the “Florida Interlocal Cooperation Act of 1969.” The purpose of the Act is to:~~

~~permit local governmental units to make the most efficient use of their powers by enabling them to cooperate with other localities on a basis of mutual advantage and thereby to provide services and facilities in a manner and pursuant to forms of governmental organization that will accord best with geographic, economic, population, and other factors influencing the needs and development of local communities.~~

~~The opportunities presented by this statement are efficient and effective service provision and mutually advantageous (equitable) cooperation among governments or agencies. The law also allows for state agencies at the state and federal levels to cooperate with each other, too. Of greatest importance is the legal requirement for governments and agencies to formally contract with each other in order to jointly exercise power. Current examples of this include reciprocal firefighting agreements, spraying treated county wastewater on sports authority land and joint use of resource recovery plants.~~

~~The title of the Element refers to one government or agency coordinating its plans for growth and development with other governments or agencies. According to *Merriam-Webster's Dictionary*, coordination has two perspectives: first, "the process of organizing people or groups so they work together properly and well to put in the same order or rank"; second, "harmonious functioning of parts for the most effective results". ~~Once again, the ideas expressed are of mutual advantage and effective results. Efficiency, quoted in the Interlocal Cooperation Act, is defined by mutual advantage and by the geographic, economic and political factors surrounding each issue. Therefore, this Section is constructed to ensure cooperation amongst local governments and agencies for the mutual intergovernmental coordination requires a need that must be met to the efficient benefit of each party and the residents of Hillsborough County. Contracts, providing terms, time, organization and dispute resolution, establish equitable (fair) relationships under which staffs and elected officials can provide services to citizens.~~~~

~~Throughout this Element, many terms will be used. Their definitions will originate from several sources. One source is Chapter 9J-5 (FAC) which contains a set of comprehensive planning definitions. Another is the definitions used in the other plan elements. *Webster's Dictionary* provides the balance of definitions. The reason for using Chapter 9J-5, FAC and the other Elements' wordings is to assure consistency and ease of reading and understanding this Element.~~

~~The "Future of Hillsborough County" Comprehensive Plan Intergovernmental Coordination Element Section contains goals and measurable objectives written to support and implement the entire plan (e.g., land use, conservation, transportation) Hillsborough County Comprehensive Plan. The policies provide for specific actions that will achieve these objectives and goals that ultimately will realize the overarching vision of Hillsborough County. The "Future" Plan fixes responsibility and provides the means to implement portions of the other elements.~~

The ElementSection is organized ~~into six sections~~ as follows:—They are:

- I. Introduction
- II. Inventory and Analysis
- III. Future Needs and Alternatives
- IV. Goals, Objectives and Policies
- ~~V. Plan Implementation~~
- ~~VI. Selected Definitions~~

~~There are also appendices provided to help the reader understand how the Plan conforms to law, what type of research methods were used, and what assumptions were made by the author. Finally, there is a list of definitions specific to the Element.~~

II. INVENTORY AND ANALYSIS

PURPOSE

The purpose of the inventory and analysis is to survey available data and other information. ~~This is done by through~~ interviews, literature searches, attendance at public meetings, and the review of individual ElementSections of the Hillsborough County Comprehensive Plan, all of which was originally compiled in 2008 and is now being updated in 2021/22~~and review of existing statutes, laws and ordinances.~~

METHODOLOGY

A major data source used to gather information for the original development of the Intergovernmental Coordination ElementSection includes department and agency interviews at the state and local levels in Hillsborough County. ~~During these interviews, ordinances or statutes were referenced, as necessary, to determine how work was done compared to legal requirements.~~

Sources for the historical interviews included the cities of Plant City, Temple Terrace, and Tampa; ~~and the County~~ Environmental Protection Commission of Hillsborough County, County internal departments ~~of that address~~ water, wastewater, solid waste, transportation roads, and stormwater management and other critical services provided by Hillsborough County. Also interviewed, at that time, were the Southwest Florida Water Management District; the Tampa Electric Company, the Hillsborough County School District Board; ~~the West Coast Regional Tampa Bay~~ Water Supply Authority; the Florida Department of Transportation; ~~Port Tampa and~~ Manatee Port Authorities; the adjacent counties of Polk, Pasco, Pinellas and Manatee ~~counties~~; and the planning staffs of the cities of Lakeland and Oldsmar. In addition, staff interviewed the staff of the Tampa Bay Regional Planning Council ~~staff~~, including those assigned to support the Agency on Bay Management ~~and staff responsible for mediation services, were also invited.~~

The conversations and interviews started with a list of assumptions ~~prepared, which include: by the Planning Commission staff; this is printed below for review.~~

1. Communication is the foundation of coordination and cooperation.
2. Existing interlocal agreements cover obvious, physical, measurable needs, such as sharing a resource recovery plant, or reciprocal firefighting agreements.
3. Other issues are more subtle, requiring time to establish relationships and to coordinate data analysis and use for annual reporting. ~~Examples include capital programs and priorities for several governments; urban reserve areas.~~

4. There is a need for a regional viewpoint - between counties and within a county.
5. Issues should be spotted and managed before they become controversial positions. It is easier to discuss a desired outcome than to argue over an established position.
6. Technical (staff) coordination of issues, with proposed resolutions, is better than open confrontation. Anticipation is better than reaction.
7. There are many staffs covering many technical, occasionally overlapping, issues.
8. The Planning Commission is a multi-jurisdictional agency with a vital and legally mandated role to play in the area of planning.
9. The planning process, with its emphasis on reviews of adjacent governments' plans and the doctrine of standing provides the impetus for coordination. The alternatives, lawsuits and injunctions, are costly, time-consuming and counter-productive to growth, planning and development.
10. In addition, to interviews, data on existing interlocal agreements and other coordination mechanisms were solicited input from all Hillsborough County departments in Hillsborough County. Each Element-Section of the Hillsborough County Comprehensive Plan was also reviewed to determine intergovernmental coordination needs and problems and the corresponding means for resolution.

EXISTING CONDITIONS AND STANDARDS

Intergovernmental Coordination for unincorporated Hillsborough County involves many jurisdictions. A listing is as follows:

- Hillsborough County
 - Tampa
 - Plant City
 - Temple Terrace
- Manatee County (and its Municipalities)
- Pasco County (and its Municipalities)
- Polk County (and its Municipalities)
- Lakeland
- Pinellas County (and its Municipalities)
 - Oldsmar
 - St. Petersburg (bay boundary)
 - Clearwater (bay boundary)
- Hardee County (and its Municipalities)

~~Table 1 shows the known formal and informal interlocal agreements under which Hillsborough County operates; this table has been updated to reflect the compilation of interlocal agreements prepared by Hillsborough County for the Department of~~

~~Community Affairs in 2004 in response to changes in the State Growth Management Legislation. The interlocal agreements represent a means for solving problems. The agreements aim for efficient use of resources, accountability and responsibility for their use and maintenance. The agreements attempt to effectively distribute the benefits to the intended users. Where agreements are unwritten, or informal, they should be reviewed for their effect on levels of service, efficiency, effectiveness, accountability and responsibility. These same criteria of efficiency, effectiveness, accountability, responsibility and responsiveness should be contained in future interlocal efforts. *Table 1 can be found in the PDF version of this section of the Element.*~~

III. FUTURE NEEDS AND ALTERNATIVES

The purpose of this chapter is to set the policy direction of the Intergovernmental Coordination ElementSection.

METHOD

The development of the Intergovernmental Coordination ElementSection was based upon several research techniques ~~as well as many and~~ assumptions.

Research included ~~field~~ interviews with agency-~~or~~ department heads or planners within and outside of Hillsborough the eCounty. Discussion generally followed the requirements for intergovernmental eoordination ~~asElement~~ outlined in Chapter 163.3177, F.S-Chapter 9J-5.015. Questions were designed to elicit response about existing coordination mechanisms, ~~and~~ problems, and suggested means of resolving those problems. Another method used was ~~a scanning the~~ literature search, including current news articles, as they related to intergovernmental coordination in the Tampa Bay region. Finally, staff gathered data and other information related to this elementSection by attending and participating anee atin numerous public meetings (related to land use, zoning and other topics) between the last update and 2021/22. ~~Finally, a method that is still being used is the review of other plan elements. For a more detailed review of these approaches, please see Appendix B of this Element.~~

ASSUMPTIONS

Assumptions about the value and use of this ElementSection in developing a view of future needs are many. They include the list below.

1. Existing interlocal agreements cover needs which are physical and require immediate, defined reaction. Examples are: Reciprocal fire response, county jail operations in the City of Tampa.
2. Some intergovernmental agreements address only the immediate issue. 'Secondary' issues can actually be of equal importance. An example is annexation agreements and their secondary impacts to the provision of improved infrastructure and service delivery the urban reserve area. It provides for responsibility for utility services, but offers the provider (usually a city) little control over the development of these fringe areas.
3. There are scattered informal, technical level relationships already in place, however, accountability and responsiveness are not required by these alliances.

4. There is a need for formal, joint technical consideration of issues between and among governments and agencies both within and adjacent to Hillsborough County.
5. Anticipating issues and events is better than reacting to them.
6. Land use is the primary focus of this The Comprehensive Pplan, however other Sections offer important guidance on how to meet the vision and expectations of the residents of Hillsborough County will be governed primarily by land use.
7. Many issues (i.e., traffic, environment, etc.) are regional in scope and require an outward view by each government of its action's effects on anothers.
8. The Planning Commission has a vital, legal role to play in coordinating ~~the~~ growth and development by utilizing its actions of governments through information programs, emphasis on cooperative review of plan amendments. The Commission has a unique, multi-jurisdictional perspective from which it can review and formulate recommendations on such issues as levels of service, standards, transportation and land use, housing, transportation, natural resources, utilities and many other topics issues that are of prominent importance in Hillsborough County.

FUTURE CONDITIONS, STANDARDS AND NEEDS

The substantive basis for the goal, objectives and policies ~~in Section Four~~ are the assumptions listed above ~~based on, such as field~~ interviews, meeting attendance and updated based on subsequent Evaluation and Appraisal Reports. The direction provided leads to recognition of the need for cooperation and coordination among internal departments, local and state agencies and other jurisdictions in and around Hillsborough County and consistency in their growth management plans. Because of limited time and personnel, the use of existing staff and organizations was a paramount concern. Other criteria besides efficiency were accountability, equity and responsiveness. If a committee was recommended to be formed, it was with two precepts. One, that it be comprised of existing staff. Two, that the committee assignment be required by the comprehensive plan regulations and/or sound management practices. While not always quantifiable, the needs highlighted in this Element are for management, appraisal and review of goals, objectives and policies. ~~The Intergovernmental Coordination Element proposes productive means of achieving those standards.~~

~~There are other alternatives. One is business as usual: lurching from one narrowly defined problem and partly conceived solution to another; formally or informally coordinating and managing issues which usually generate more heat than light. The other path is to go to a regional level of plan problem solving. Too many competing interests are likely to cancel opportunities to work together. This is because there is no mandate that can be imposed on all governments to work together. The local issues, in~~

spite of their regional or interlocal content, are not likely to be easily surrendered to the decisions of a large, regional forum.

The objectives and policies herein are aimed at local, technical cooperation to solve county and regional problems. The Planning Commission, with its specific state mandate to facilitate growth management, will play a unique role in helping Hillsborough County negotiate its way into a well-managed future. The Council of Governments of Hillsborough County will provide a unique forum for introducing and reviewing issues. The committees recommended by this Element are based on the requirements to coordinate actions among all governments in or adjacent to Hillsborough County. They are created to avoid conflict by jointly studying and agreeing on recommended technical issues of levels of service, capital improvement projects and suggested priorities, land uses and urban reserve areas.

IV. GOAL, OBJECTIVES AND POLICIES

INTRODUCTION

This chapter is the result of compiling a variety of information. Details of the work that led to this section are found in the Background Report.

The issues are:

1. Coordinating and regularly reviewing capital improvements, plans and programs.
2. Developing, establishing, maintaining and evaluating levels of service.
3. Establishing joint planning areas.
4. Establishing a means to monitor, evaluate and review land use and environmental issues.
5. Developing a comprehensive, coordinated regional road review and evaluation program.
6. Establishing the role of The Planning Commission for Hillsborough County.
7. Instituting an orderly local and regional method of conflict resolution.
8. Developing and maintaining a cooperative data base for unified planning and information services to all governments.
9. Coordinating public services and provision of social services.

PURPOSE

The goal, objectives and policies play a very important role in planning and managing growth. They provide measurable direction. Therefore, they instill accountability. Objectives outline the ways of attacking an issue, without being so specific as to preclude other ways of solving problems. This leaves room for the criteria of equity and responsiveness. These policy statements will be efficient in that they require minimal added staff time and effort to implement. The people already doing most of the work are the people charged with implementing this Element.

In conclusion, the goal, objectives and policies are designed to provide for the efficient, effective operation of a complex planning and management process.

GOAL 1:

To establish and maintain an efficient, effective and comprehensive convenient intergovernmental coordination Program to address multi-jurisdictional, comprehensive planning issues for the purpose of:

- achieving the goals and objectives of the Hillsborough County Comprehensive Plan;
- resolving any incompatibility ~~between the~~ goals, objectives, ~~and~~ policies ~~and development in~~of the Hillsborough County Comprehensive Plan with those of local and state agencies, and other jurisdictions in and around Hillsborough County ~~the plans of the Hillsborough County School Board and/or other units of the local government providing services but not having regulatory authority over the use of land with the comprehensive plans of the incorporated municipalities of Tampa, Temple Terrace Plant City, the adjacent counties of Pasco, Polk, Pinellas and Manatee and with the plans of regional, state and federal agencies.~~
- ~~F~~urthering the goals ~~supporting the achievement~~ of the *Future of the Region: A Strategic Regional Policy Plan for the Tampa Bay Region* ~~Comprehensive Regional Policy Plan of the Tampa Bay Region~~ and the State Comprehensive Plan.

Coordination of Comprehensive Plans

~~Objective~~**OBJECTIVE 1.1:** On an ongoing basis, ~~Hillsborough County shall~~ establish new and review existing coordination mechanisms that will evaluate and address its comprehensive plan and programs, and their effects on the comprehensive plans developed for the adjacent local governments, school ~~district~~**board**, and other units of local government providing services but not having regulatory authority over the use of land and the State of Florida.

Policies:

1.1.1: ~~Hillsborough County shall c~~ontinue to coordinate with representatives from the local, regional and federal agencies and departments to ensure best practices and most current techniques and policies are utilized. Specifically, these efforts should address issues relating to: land use, transportation, natural environment, coastal management, schools, affordable housing, recreation and other public facilities and~~socio~~ services.

Policy 1.1.2:

~~A number of techniques including joint meetings, forums and interjurisdiction/departments meetings may be utilized to identify issues among jurisdictions and agencies and provide a structural framework for discussion of appropriate subjects. Recommendations from resulting from~~

~~these efforts may be used to develop possible amendments to the Hillsborough County Comprehensive Plan. The BOCC and affected agencies shall be apprised of the recommendations.~~

~~Utilize a variety of techniques including joint meetings, forums and interjurisdiction/department meetings to identify issues among jurisdictions and agencies and provide a structural framework for discussion of appropriate subjects.~~

1.1.3 Recommendations resulting from these efforts may be used to develop amendments to the Hillsborough County Comprehensive Plan. The BOCC and affected agencies shall be apprised of the recommendations.

1.1.4 The Planning Commission shall be responsible for the research, data collection and analysis to support the Hillsborough County Comprehensive Plan and for the coordination and sharing of data with other governments, institutions and agencies benefiting from shared information.

Policy 1.1.53: __

Reserved

Policy 1.4: __

~~Hillsborough County will e~~Continuously develop new means of cooperatively using, exchanging and combining data and information so that it is of practical benefit to local governments, the agencies represented and citizens.

Policy 1.5:

~~Hillsborough County shall work with the Planning Commission, other jurisdictions and utility companies in the County to develop a unified forecasting effort for population, socio-economic data, financial planning, transportation modeling and capital planning, which shall include the reservation of appropriate rights of way. Pertinent forecasting reports, data and information produced or obtained by any of these groups shall be shared as they become available to ensure coordinated efforts in planning.~~

Policy 1.1.6:

On an annual basis, ~~Hillsborough County shall~~ ask the School District Board to provide information from their Five-Year Facilities Master Plan to determine the need for additional school facilities in Hillsborough County. The School District Board shall provide to the county, each year, a general education facilities report. The educational facilities report shall contain information detailing existing facilities and their locations and projected needs. The report shall also contain the School District Board's Capital Improvement Plan, including planned facilities with funding representing the district's unmet needs. In accordance with the interlocal agreement adopted by the Board of County Commissioners and the School Board, the coordination of school siting shall be conducted for Hillsborough County.

Policy 1.1.7:

~~The county will~~ identify and recognize the campus master plans of all post-secondary institutions that are located within its jurisdiction. A review of ~~the establishment of a new campus master plans~~ or updates of an existing master plans shall be conducted by the Planning Commission to ensure coordination with the Hillsborough County's Comprehensive Plan. Comments and recommendations shall be provided to the appropriate jurisdictions and agencies, and the Board of Education ~~Authority~~.

Coordination on Development

OBJECTIVE 1.2: ~~Hillsborough County shall~~ continue to address through coordination mechanisms, the impacts of development proposed in the ~~local~~ Hillsborough County Comprehensive Plan upon development in adjacent jurisdictions, the region and the State of Florida.

Policies:

1.2.1:

~~Hillsborough County shall~~ continue to cooperate with Temple Terrace, Plant City, Tampa and adjacent county governments for planning review of selected types of development proposals ~~within their jurisdiction~~ within one mile of their respective borders or any development which will impact another jurisdiction. ~~The staff shall cooperate at the technical and administrative levels to review the relationship of proposed development to the existing comprehensive plans, address impacts of development and~~

~~to achieve compatibility with the comprehensive plans of the respective jurisdictions in plan amendments, areas of rezonings, land development regulations, and infrastructure management.~~ Interlocal agreements may be negotiated to formalize these review procedures.

Policy 1.2.2:

~~The County shall w~~Work with the staff's of the jurisdictions and external agencies (including the Planning Commission) to develop additional measures to ensure full review and coordination regarding economic development activities, development applications and growth trends. ~~Measures to be considered could include the creation of a multi-jurisdictional task force or staff committee or utilization of the Council of Governments to coordinate on these issues.~~

Policy 1.2.3:

~~The capital budgeting and development plans and priorities of the adjacent county and city governments shall be evaluated and reported on annually by †~~The Planning Commission, as part of the ~~input to the local planning agency's~~ annual report, ~~on the status of~~ will provide a summary of the plan amendments and updates processed over the previous year to the implementation of the comprehensive plans of Hillsborough County Comprehensive Plan jurisdictions, their various categories of levels of service and evaluation of future improvements.

Policy 1.2.4:

~~The appropriate fiscal and planning~~Hillsborough County staffs will ~~provide reviews and~~ as needed provide comments recommendations, consistent with the ~~adopted comprehensive plan, to~~ on all plan amendments ~~under approved for study review~~ by the local planning agency (i.e., the Planning Commission).

Policy 1.2.5:

Hillsborough County and Planning Commission staff will review all annexation requests by the municipalities of Plant City, Tampa and Temple Terrace area of unincorporated county. The ~~e~~County will strive to negotiate interlocal agreements with the incorporated municipalities to resolve planning and infrastructure issues relating to lands planned for annexation.

Policy 1.2.6:

By 20~~25~~09, the County and its municipalities shall open discussions to ~~further refine existing~~ establish an annexation policy to direct, in a timely manner, the process of annexing unincorporated land adjacent to the municipalities of Plant City, Tampa and Temple Terrace.

Policy 1.2.7:

~~During the discussions noted in Policy 1.2.6, work to identify and implementing joint planning areas with Plant City, Tampa and Temple Terrace, especially for the purpose of municipal annexation, and infrastructure and service delivery within Hillsborough County.~~

~~Hillsborough County, in conjunction with the three municipalities within its boundaries, will identify and implement joint planning areas as needed by 2009. Joint planning areas will allow for further coordination of the land use planning and infrastructure provision for areas of possible annexation surrounding the municipalities. An interlocal agreement will be executed with each applicable local government to outline the coordination procedures as well as provide a map of the joint planning area boundaries.~~

Coordination on the Environment and Infrastructure

ObjectiveBJECTIVE 1.3: On an ongoing basis, ~~Hillsborough County shall~~ continue to coordinate with representatives from local, regional and federal agencies and departments, units of local government and adjacent municipalities and counties to ensure coordinated and efficient provision of infrastructure and ~~utilization and~~ protection of natural resources.

Policies:

1.3.1:

~~Hillsborough County will e~~Coordinate with the cities of Plant City, Temple Terrace and Tampa as well as other appropriate agencies to ensure an efficient provision of infrastructure including but not limited to: transportation, water and wastewatersewer, transit, parks, public safety and schools.

Policy 1.3.2: _

~~Hillsborough County will~~ Coordinate the establishment of level of service standards for public facilities with ~~any~~ state, regional or local entities iesy having operational and maintenance responsibility for such facilities.

Policy 1.3.3: _

~~Hillsborough County shall~~ Continue to coordinate with the Environmental Protection Commission of Hillsborough County and representatives from local, regional, State and federal agencies and departments to ensure coordinated actions relative to bay management, ecosystems management and protection, designation of dredge and spoil sites, water quality and quantity and other aspects of our natural heritage.

Policy 1.3.4: _

~~As the lead organization on emergency management for Hillsborough County, the County will coordinate with public and non-public agencies and organizations on emergency management plans to ensure that the County and its citizens are prepared for natural and man-made disasters. In particular, the County will coordinate on the provision of infrastructure such as evacuation routes and shelter capacity, on the preparedness of target populations such as those who are economically disadvantaged or have mobility issues, and on post disaster recovery.~~

Policy 3.5: __

Reserved

Policy 3.6

~~The county shall~~ Maintain membership on, and respectively participate in, the planning processes es of the Tampa Port Authority, ~~the entity responsible of dredge spoil sites,~~ to ensure, among other issues, intergovernmental coordination in the designation of new or maintenance of existing dredge spoil disposal sites.

Policy 3.7

~~Through its membership on the Tampa Port Authority, the county shall promote the involvement of the appropriate state and federal agencies and the public in providing for or identifying dredge spoil disposal sites.~~

Policy 3.8

~~Through its membership on the Tampa Port Authority, the county shall pursue the resolution of conflicts through the Coastal Resources Interagency Management Committees dispute resolution process, where appropriate.~~

Policy ~~1.3.59~~

~~Reserved.~~

Policy 3.10

~~Reserved.~~

Policy 3.11

Coordinate with the Southwest Florida Water Management District and other entities to meet the statutory requirements of the 10-Year Water Supply Facilities Work Plan process. Details of this coordination and implementation are found in the One Water Chapter.

~~Policy 1.3.612:~~

~~When siting facilities of county-wide significance, Hillsborough County will notify and coordinate with the cities of Tampa, Plant City and Temple Terrace to provide for opportunities for collaboration on the siting of those facilities.~~

1.3.7 Maintain membership on the Tampa Bay Water Board of Directors and support the planning and development of adequate and sustainable drinking water supplies for the region.

1.3.8 Consolidate and encourage other public and private entities to consolidate, power, gas, water and wastewater utilities within the same road rights-of-way whenever possible to reduce the overall adverse impacts to the environment.

Coordination on Public Education Facility Infrastructure

Objective 1.4: Maintain and enhance joint planning processes and procedures for coordination of public education facilities to ensure plans of the School District are coordinated with the plans of Hillsborough County. On an ongoing basis, the County, in cooperation with the School District, shall review existing coordination mechanisms, its Comprehensive Plan, the Interlocal Agreement, and other

programs and their effects on the plans developed for the School District. Assistance for this effort shall be requested from regional and state agencies by the Planning Commission, as needed.

Policies:

1.4.1 In cooperation with the School District and the local governments within Hillsborough County, the County will continue to maintain and implement an Interlocal Agreement, as required by Section 1013.33, Florida Statutes, which includes procedures for:

- a) Coordination and Sharing of Information
- b) Planning Processes
- c) School Siting Procedures
- d) Site Design and Development Plan Review
- e) School Concurrency Implementation
- f) Implementation and Amendments
- g) Resolution of Disputes

1.4.2 On an annual basis, the School District shall provide information from their Five-Year Facilities Work Program outlining the need for additional school facilities including information detailing existing facilities and their locations and projected needs. The Work Program shall also contain the School District's capital improvement plan, including planned facilities with funding representing the unmet needs in Hillsborough County. The coordination of school siting shall be conducted in accordance with the Interlocal Agreement between the Board of County Commissioners and the School Board.

1.4.3 In order to coordinate the effective and efficient provision and siting of public educational facilities with associated infrastructure and services, the staffs of Hillsborough County, the Hillsborough County City-County Planning Commission and the Hillsborough County School District shall meet jointly to develop mechanisms for coordination. Such efforts may include:

- a) Coordinated submittal and review of the annual capital improvement program of Hillsborough County with the School District's 5 Year Facilities Work Program.

b) Coordinated review and assessment of the associated costs and expenditures of siting and developing schools with needed public infrastructure, including review of the annual capital improvements program of Hillsborough County for infrastructure to support schools.

c) Coordinated review of residential planned developments or mixed use planned developments involving residential development.

d) Use of a unified data base including population (forecasts of student population), land use and facilities.

e) Ongoing coordinated siting of schools with parks, libraries and other public uses for multi-functional use.

f) Coordinated reviews of proposed plan amendment applications shall include an analysis of the existing, planned and funded capacity of schools to serve development resulting from these approvals. The analysis, provided by the applicant working with the School District staff, shall reflect the need for additional schools and the financial feasibility of adding those facilities into the 5-year plan and/or 10-20-year plans.

Directives resulting from these meetings shall be referred to the appropriate government entity for incorporation into the Comprehensive Plan, Land Development Regulations, and other appropriate mechanisms as deemed necessary.

Coordination on Metropolitan Transportation Planning

Objective~~BJE~~**CTIVE 1.54:** To ensure the integration of all forms of metropolitan multimodal transportation planning into the comprehensive planning process, the County will ~~maintain its membership on~~ participate fully in the Transportation Planning Organization (TPO) and its advisory committees. ~~The County shall assure the integration of all forms of metropolitan transportation planning into the comprehensive planning process, to include planning in other jurisdictions.~~

Policies:

1.54.1:

~~Hillsborough County shall Appoint County Commissioners and staff to regularly attend and participate in Metropolitan Planning Organization TPO board and advisory committee meetings.~~

Policy 1.54.2:

Reserved

Policy 4.3:

~~The local planning agency shall negotiate and draft a Memorandum of Understanding with Florida Department of Transportation which shall guide the local planning agency, Metropolitan Planning Organization, Florida Department of Transportation and the County in comprehensive planning in at least the following areas:~~

- ~~1. Coordinate with Florida Department of Transportation regarding corridor access management planning and signalization of state roads used as a part of a regional network and as it relates to the County traffic circulation system.~~
- ~~2. Require timely Florida Department of Transportation review of rezoning and sub-development of regional impact requests forwarded by County Planning and Zoning and Development Review staffs for comment.~~
- ~~3. Require existing staffs to review and recommend changes to procedures to ensure the minimum time is taken for access permits and stormwater management, setback and infrastructure reviews.~~

Policy 4.4:

~~Hillsborough County shall eCoordinate with the Metropolitan Planning Organization TPO and other authorities as appropriate Board members to:~~

- ~~1. Cooperatively implement development criteria compatible with the establishment of regional transit services in their County's eComprehensive pPlans.~~
- ~~2. Evaluate and determine the level of public expenditures that subsidize development permitted in coastal high-hazard areas or reduce hurricane evacuation times.~~
- ~~3. Integrate all updated authority master plans needs within the Transportation Improvement Program and the Long Range Transportation Plan.~~

4.—Evaluate surface transportation access plans for the airport and port with the mapped and built mass transit and traffic circulation system.

Policy 1.54.35:

~~Hillsborough County, through the Metropolitan Planning Organization, shall establish formal working relationships with the mass transit planning and operations of all adjacent counties.~~

Policy 4.6:

Reserved

Policy 4.7:

~~Hillsborough County, shall e~~Coordinate with other jurisdictions and FDOT for the purpose of using common methodologies ~~among local concurrency management systems~~ for measuring impacts on transportation facilities and adopting compatible level of service standards on inter-jurisdictional arterial and collector roadways.

Coordination with The Planning Commission

Objective~~BJECTIVE~~ **1.65:** On an ongoing basis, the Planning Commission shall evaluate the comprehensive plan with the master facilities plans of ~~the s~~chool District~~boards, local other~~ authorities and plans of other units of government providing services but not having regulatory authority over the use of land, such as Florida Department of Transportation, housing authorities and with the comprehensive plans of adjacent municipalities and ~~adjacent~~ counties in an effort to ensure consistency with the Hillsborough County eComprehensive ~~p~~Plan.

Policies:

1.65.1: ~~Hillsborough County shall u~~Utilize the Planning Commission ~~and staff~~ as the intergovernmental coordination and review agency, in addition to the already established duties of the agency. Duties shall include, among others, the provision of information and services, such as economic research; population data analysis ~~and reporting~~; socio-economic reporting; land use amendment ~~review~~, analysis and recommendations; authority plans ~~review~~; and land development regulations ~~s~~ review of ~~all~~ any of the governments in Hillsborough County.

~~Policy 1.65.2:~~

Mechanisms shall be established for Planning Commission review of long-range plans, ~~and~~ master plans and amendments thereto of boards and authorities, pursuant to Section 7(2) of 75-390, Laws of Florida, as amended. For such review, recommendations pertaining to the consistency of such proposals with the Comprehensive Plan shall be made to the affected board or authority.

~~Policy 1.65.3:~~

The Planning Commission shall be the source of ~~cooperatively developed~~ data and information related to the development and implementation of the Comprehensive Plan and shall encourage the participation of other governments ~~and agencies in Hillsborough the County and the State of Florida in this cooperative effort.~~

~~Policy 5.4:~~

~~When necessary, formalized coordination and cooperation mechanisms required by the comprehensive plan shall be accomplished through contracts, memoranda of understanding, formal resolutions, interlocal agreements, or other means.~~

~~Policy 1.65.45:~~ _____

All coordination mechanisms that effectively and efficiently resolve coordination issues shall be maintained.

~~Policy 1.65.56:~~ _____

If any existing or new agreement fails to effectively address intergovernmental issues that are significant to Hillsborough County, the mechanism shall be reviewed by the Planning Commission and a recommendation provided towards a corrective measure and its implementation within one year of its documented ineffectiveness.

~~Policy 1.65.67:~~ _____

If the agreement revision is not agreed to by the jurisdiction or if the recommended solution is not accepted by both parties, then Hillsborough County may conform to the requirements of Section 164.101 (F.S.). If taking no further action does not adversely affect the planning and implementation process in Hillsborough County, then the County may take

no further action. The dispute resolution services of Tampa Bay Regional Planning Council may be used to arrive at an acceptable solution.

~~Policy 1.65.78:~~ _____

The Planning Commission will review and make recommendations to amend comprehensive plans(s) in accordance with state law and local policy for consistency with revised interlocal agreements.

~~Policy 1.65.89:~~ _____

The ~~Future of~~ Hillsborough County Comprehensive Plan shall be the primary planning guide for unincorporated Hillsborough County, and the Hillsborough County City-County Planning Commission shall advise the Board of County Commissioners on interpretations of the plan in a consistent and timely manner.

~~The Council of Governments~~

~~**OBJECTIVE 6:** The County shall cooperate with other governments and jurisdictions to maximize its value to all local governments in the County, and regional and state agencies. The Council of Government should be used to identify planning issues, inform effected entities, and present alternative viewpoints. The Council of Governments shall remain as a permanent mechanism for effective coordination of infrastructure, facilities and services.~~

~~Policy 6.1:~~

~~The Council of Governments shall study issues including, but not limited to, matters affecting health, safety, welfare, education, economic conditions, area development and growth management, bay and environmental management and local, regional and state comprehensive plans.~~

~~Policy 6.2:~~

~~The Council of Governments shall recommend cooperative agreements and arrangements to coordinate action among its members and facilitate communication among jurisdictions in order to minimize and interlocal conflict.~~

Coordination and Planning for Social Services and ~~for~~ Underserved Communities~~the Economically Disadvantaged~~

~~Objective~~**OBJECTIVE 1.7:** ~~Hillsborough County shall~~ Continue to explore alternate methods to share information and coordinate activities regarding the needs of ~~the underserved communities economically disadvantaged~~ and provision of social services among state, local and regional human service agencies in order to properly assess and coordinate services and activities offered to underserved communities~~economically disadvantaged~~ and minority groups.

Policies:

1.7.1 Facilitate the coordination of social programs, land use planning and other related efforts between each of the local jurisdictions and other agencies whose responsibilities include addressing the needs of the underserved communities in Hillsborough County.

1.7.2 Support coordination and long-range planning efforts between public, private and non-profit social service providers and utilize capacity building strategies to ensure effective and efficient service delivery to the underserved communities of Hillsborough County.

1.7.3 In order to establish a clear direction, which minimizes duplication of effort and maximizes community resources, foster cooperation and coordination between the health and social service providers operating in Hillsborough County. Consider utilizing memorandum of agreements and other tools to enhance these coordination efforts.

1.7.4 Coordinate the collection and distribution of statistical data, needs assessments, cost of services and other pertinent information for the purpose of providing effective and efficient social service delivery within Hillsborough County.

1.7.5 The Planning Commission shall continue to be responsible for the integration of recommendations for policy changes regarding underserved communities within the Hillsborough County Comprehensive Plan.

1.7.6 Amendments proposed to the Comprehensive Plan, including land use amendments, shall consider the effect of these changes on the underserved communities of Hillsborough County.

1.7.7 Periodically, hold forums and other meetings to discuss past results and the future implementation of social service programs and other approaches support the underserved communities of Hillsborough County.

7.1:

~~Hillsborough County will foster cooperation and coordination between health and social service providers within the County in order to establish a clear direction which minimizes duplication of effort and maximizes all community resources.~~

Policy 7.2:

~~The County, by resolution with governments within Hillsborough County, shall encourage those governments to participate in this effort.~~

Policy 7.3:

~~The Planning Commission shall continue to be responsible for the integration of recommendations for policy changes regarding economically disadvantaged groups within the Comprehensive Plan for Hillsborough County.~~

Policy 7.4:

~~Any amendments proposed to the Comprehensive Plan, including land use amendments, shall consider the effect of their changes on identified economically disadvantaged groups and other social impacts of the proposed change. There shall be clear reference to this issue in the evaluation of a proposed Comprehensive Plan amendment and its effect on these identified populations.~~

Policy 7.5:

~~Hillsborough County will coordinate with public, private and non-profit social service providers and utilize capacity building strategies to ensure effective and efficient delivery of social services and programs to the economically disadvantaged population of Hillsborough County. Such uses are encouraged to be located in close proximity to these target populations.~~

Coordination of Public Services

Objective 1.8: ~~The County will e~~Coordinate between internal ~~county agencies~~ and ~~with~~ external agencies providing services to the citizens of Hillsborough County to ensure that effective and accessible services are provided throughout the County.

Policies:

1.8.1:

~~The County will e~~Evaluate existing and future county service centers, including locations, targeted population, accessibility and frequency of use, to ensure that they are effectively serving the public. Efforts will be made to more effectively provide services through collocation of multiple public and non-public services at service centers and other shared facilities.

Policy 1.8.2:

~~The County will i~~Implement means to improve the convenience of countywide services. Consideration should be given to the expansion of service center hours and location of service centers where the population concentrations are highest.

Policy 1.8.3:

~~The County will e~~Explore creative alternatives to the delivery of countywide services; these might include utilization of new technologies, mobile units, improved interactive delivery of services and provision of services at existing county facilities such as libraries and recreation centers.

Coordination of Conflict Resolution Process

OBJECTIVE 1.9: ~~Hillsborough County shall adopt~~Maintain and update as needed a conflict resolution process for guidance in the resolution of disputes or issues, and shall encourage other jurisdictions in the County to do so, as well.

Policies:

1.9.1:

~~Hillsborough County shall u~~Utilize the conflict resolution process to resolve intergovernmental conflicts, including but not limited to, the siting of locally unpopular public and private land uses and facilities.

Policy 1.9.2:

Ad hoc committees of the local jurisdictions, at the technical staff level of the various jurisdictions, may be convoked to discuss the problem and to resolve it. These committees shall be formed upon the request of one of the local jurisdictions and by mutual agreement of the participating jurisdictions.

Policy 1.9.3:

If no resolution of the issue is attained, then voluntary coordination meetings at the highest technical level, such as the department or agency director level, shall discuss the issue and attempt to resolve the differences between the jurisdictions.

Policy 1.9.4:

If no resolution is reached, the problem will surface to the next level, the policy level, for resolution, i.e., the Chief Executive Officer and elected officials.

Policy 1.9.5:

If no decision is reached at the policy level, then by mutual agreement and as a voluntary option, the parties may call for arbitration or mediation from Tampa Bay Regional Planning Council, the University System or a State Agency.

Policy 1.9.6:

If this solution is not acceptable to the jurisdictions involved, then they may pursue a binding resolution through the courts, after invoking the Florida Governmental Cooperation Act of 1987, Florida Statutes, Chapter 164. This is now required before one governing body of a county or municipality may file suit against another county or municipality.

Coordination for Resilient Communities

Objective 1.10: Work across departments and with relevant partner jurisdictions, public agencies and institutions, not-for-profit groups and the private sector to promote sustainable and resilient communities within Hillsborough County and across the Tampa Bay region.

Policies

1.10.1 Collaborate with federal, State, regional and local partners to enhance the environmental, social, and economic resilience of communities in Hillsborough County.

1.10.2 Join and participate on the Tampa Bay Regional Resiliency Coalition, including the development and implementation of a Regional Resiliency Action Plan.

1.10.3 Partner with other agencies and community groups to educate and inform the public about the potential impacts of natural and man-made disasters and how residents should prepare for these events to ensure the protection of lives and property within Hillsborough County.

1.10.4 Work with relevant partner agencies to address and mitigate issues related to changes in our local weather patterns, such as, but not limited to, longer periods of high temperatures, more frequent and severe storms and sea-level rise in and around Tampa Bay.

1.10.5 Coordinate with partner jurisdictions and agencies to assess and integrate, wherever feasible, solutions that provide for equitable and more resilient infrastructure in Hillsborough County.

1.10.6 Work with relevant partner agencies and institutions to provide resources that strengthens the resiliency of neighborhoods, such as improved access to affordable housing, healthcare and nutritious food options throughout Hillsborough County.

1.10.7 Utilize partnerships with regional and local agencies, and the business community to provide for a resilient and diverse local economy, such as, but not limited to, developing mentoring programs that provide vocational training for residents that creates a more robust workforce within Hillsborough County.

1.10.8 Cooperate with other agencies and institutions to plan and provide for a resilient natural environment that protects, preserves and restores thriving habitats and abundant wildlife in Hillsborough County.

~~**OBJECTIVE 10:** Hillsborough County shall maintain and enhance joint planning processes and procedures for coordination of public education facilities to ensure plans of the School Board are coordinated with the plans of the County. On an ongoing basis, the County, in cooperation with the School Board, shall review existing coordination mechanisms, its comprehensive plan, the Interlocal Agreement, and other programs and their effects on the plans developed for the School Board. Assistance for this effort shall be requested from regional and state agencies by the Planning Commission, as needed.~~

~~**Policy 10.1:**~~

~~In cooperation with the School Board and the local governments within Hillsborough County, the County will implement the Interlocal Agreement, as required by Section 1013.33, Florida Statutes, which includes procedures for:~~

- ~~a) Coordination and Sharing of Information~~
- ~~b) Planning Processes~~
- ~~c) School Siting Procedures~~
- ~~d) Site Design and Development Plan Review~~
- ~~e) School Concurrency Implementation~~
- ~~f) Implementation and Amendments~~
- ~~g) Resolution of Disputes~~

~~**Policy 10.2:**~~

~~On an annual basis, the School Board shall provide information from their Five Year Facilities Work Program outlining the need for additional school facilities including information detailing existing facilities and their locations and projected needs. The Work Program shall also contain the School Board's capital improvement plan, including planned facilities with funding representing the District's unmet needs. The coordination of school~~

siting shall be conducted in accordance with the Interlocal Agreement between the Board of County Commissioners and the School Board.

Policy 10.3:

In order to coordinate the effective and efficient provision and siting of public educational facilities with associated infrastructure and services within Hillsborough County, the Hillsborough County Council of Governments and the Hillsborough County City County Planning Commission shall meet jointly to develop mechanisms for coordination. Such efforts may include:

a) Coordinated submittal and review of the annual capital improvement program of Hillsborough County with the School District's 5 Year Facilities Work Program

b) Coordinated review and assessment of the associated costs and expenditures of siting and developing schools with needed public infrastructure, including review of the annual capital improvements program of Hillsborough County for infrastructure to support schools.

c) Coordinated review of residential planned developments or mixed use planned developments involving residential development.

d) Use of a unified data base including population (forecasts of student population), land use and facilities.

e) Ongoing coordinated siting of schools with parks, libraries and other public uses for multi-functional use.

f) Coordinated reviews of proposed plan amendments and DRI applications shall include an analysis of the existing, planned and funded capacity of schools to serve development resulting from these approvals. The analysis, provided by the applicant working with the School District staff, shall reflect the need for additional schools and the financial feasibility of adding those facilities into the 5 year plan and/or 10-20 year plans.

Directives resulting from the joint Council of Government meeting shall be referred to the appropriate government entity for incorporation into the Comprehensive Plan, Land Development Regulations, and other appropriate mechanisms as deemed necessary.

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